

# Municipal Corporation of Delhi GUIDELINES FOR OBSERVERS

STATE ELECTION COMMISSION

NCT of Delhi, Nigam Bhawan

Kashmere Gate

Delhi-110006

# STATE ELECTION COMMISSION NATIONAL CAPITAL TERRITORY OF DELHI NIGAM BHAWAN, KASHMERE GATE DELHI-110006

# **GUIDELINES FOR OBSERVERS**

#### Introduction

- 1. As per provision of Rule 4 of Delhi Municipal Corporation (Election of Councillors) Rules- 2012, State Election Commission may nominate an Election Observer for a group of wards who shall be an officer of Government to watch the conduct of Bye- Elections to the Municipal Corporation of Delhi likely to be held in the near future and to perform such other functions as may be entrusted to him by the State Election Commission.
- 2. The Observers are appointed under the plenary powers of the State Election Commission and the powers conferred on it by Section 7 of the Delhi Municipal Corporation Act, 1957 (as amended till date) read with rule 4 of Delhi Municipal Corporation (Election of Councillors) Rules 2012. They are the appointees of the Commission working under the superintendence, control, and discipline of the Commission for the period from their appointment till the process of Bye-Election to the Municipal Corporation of Delhi is completed.
- 3. The Observer nominated shall have the power to direct the Returning Officer for the Ward(s) for which he has been nominated, to stop the counting of votes at any time before the declaration of the result or not to declare the result if in the opinion of the Observer, booth capturing has taken place at a large number of polling stations or at places fixed for the poll or counting of votes or any ballot papers or an Electronic Voting Machine used at a polling station or at a place fixed for the poll are unlawfully taken out of the custody of the Returning Officer or are accidentally or intentionally destroyed or lost or are damaged or tampered with to such an extent that the results of the poll at that polling station or place cannot be ascertained.
- 4. Where an Observer has directed the Returning Officer to stop counting of votes or not to declare the result, the Observer shall forthwith report the matter to the State Election Commission and thereupon the State Election Commission shall, after taking all material circumstances into account, issue appropriate directions.

# OVERVIEW OF OBSERVERS DUTY

5. The Observers are expected to assist the State Election Commission in the preparation for and conduct of free and fair polls. They are to oversee the efficient and effective management of the electoral process at the field level. For all purposes, they will act as the eyes and ears of the Commission during the period of the election and provide direct inputs to the Commission from the field as an interface with the election machinery, the candidates, parties, and electors to ensure that the acts, rules, procedures, instructions and guidelines related to elections are strictly and impartially complied with by all concerned. Their inputs/observations are confidential and solely for the use of the Commission and not for any other agency including media. They must not, therefore, interact with or respond to the queries of the Press even

after the elections are over. The observers shall not mark copies of their formal reports to the Commission to any other person including Returning Officers.

#### ROLE OF OBSERVERS

- 6. (i) The Electoral Registration Officers/Returning Officers have been directed by the Commission to bifurcate the assembly electoral rolls for 2025 in respect of relevant Assembly constituencies of Delhi, into ward-wise as per the delimitation order No. F. 14011/04/2022-Delhi-II dt.17.10.2022 and further instructions given to ROs vide Commission's letter No. F.4Bye(4)/SEC/LAW/2025/20864 dated 06/10/2025. EROs/ROs are also required to maintain a proper record of all petitions and objections received w.r.t. the same and dispose of the same after proper inquiry and inspection and make corrections wherever required. Observers should monitor that the same is being done and records maintained properly.
  - (ii) Detailed instructions and schedule have been given to the EROs/ROs w.r.t. inspection, verification etc of polling booths by the Commission (copy of circular & public notice attached). The Observers should monitor the compliance of the same and adherence to the given schedule.
  - (iii) Monitoring the processes of nomination, scrutiny and withdrawal, and report back to the Commission promptly in case of any irregularity.
  - (iv) Examination of the nomination process as well as making proper investigation on the complaints received in connection with the process of nomination. Also to examine the unresolved grievances by the candidate / political parties about the allotment of symbols.
  - (v) Effective monitoring of the cases of violation of the model code of conduct by watching the news paper, video clippings of various meetings and, if needed, even by visiting important rallies to get first hand input, enforcement of the Defacement of Property Act, checking the account of expenditure of the candidates and such other things.
  - (vi) They are empowered to stop counting or the declaration of result in the event of happening something which could have made it difficult to ascertain the result correctly.
- 7. Apart from the direct executive role of the observer, as enlisted above, Observers are expected to observe and report on all the steps involved in election management. An illustrative list is as below:

#### Nominations, Withdrawal, Scrutiny and Symbol allotment

- 8. An Observer shall observe the process of nomination. He should oversee compliance of Commission instructions and report major violations, if any, with specific reference to relevant rules 15 and 18 respectively of DMC (Election of Councillors) Rules, 2012 regarding number of people allowed to be present during Nominations and Scrutiny. No col. in affidavit form 21, 22 be left blank.
- 9. Scrutiny is a quasi judicial process and should be conducted by the Scrutinizing Officer cum-Returning Officer of the ward concerned

without any outside influence.

However, Observer can ensure that the RO/Scrutinizing Officer is aware of the latest instructions, he has the latest list of disqualified candidates and the latest symbol order. The Observer should observe the scrutiny process and report any glaring error to the Commission. Observer should, ensure that RO/SOs action at every stage is in conformity with the Rules and instructions of the Commission. Observer may remind RO/SO that the scrutiny proceedings can be adjourned to next day only in case an opportunity is to be provided or if any legal provision needs to be examined that requires time.

10. Allotment of symbol is a process that is very technical and requires due care. It should be ensured that RO is aware of the provision of issue of reserve symbols and free symbols. He should have the latest symbol allotment order as issued by the Commission. After allotment of symbols, the list of finally contesting candidates should be **prepared in Form 7** strictly as per provisions of relevant rules (rules 24 & 25 of DMC Rules 2012) and directions issued by the Commission.

#### **Electoral Roll Related**

- 11. The Electoral Rolls for relevant Assembly Constituencies have been adopted for the ensuing Bye-elections to the Municipal Corporation of Delhi and would be frozen by the last date of filing nominations. The Observer may, however, examine the overall quality and the photo coverage in the roll. Although the scope for any further change in the roll is not there, if glaring mistakes, especially of technical nature, are found, same should be reported to the Commission.
- 12. Although no deletions can be made from the roll, absentee and dead and duplicate voters should still continued to be tracked and a separate list of such voters should be prepared Polling Station-wise that can be used on the day of Poll.
- 13. The last supplement is prepared by the last date of filing nominations after the date of withdrawal by manually marking the mother roll and previous supplements based on the last supplement. This activity has to be closely observed and ensured that efforts have been made to avoid any mistakes/lapses at this stage.
- 14. It should be ensured that the copies of electoral rolls given to the candidates are exactly the same as that which would be used on the poll day by the polling party. If the last supplement is separately being given to them, it should be given with a clear instruction that the deletions and modifications maybe marked by the candidates themselves.

#### **Campaign Period**

- 15. Monitoring implementation of Model Code of Conduct and measures to prevent occurrence of electoral offenses. In this regard, the Observers should bring any lapse to the notice of the Commission.
- 16. Meeting with candidates to explain the provisions of Model Code of Conduct

and the instructions of Commission thereunder.

- 17. Observe various events like political meets, visits of star campaigners etc.
- 18. Monitor that teams are constituted for enforcement of Model Code of Conduct.
- 19. Monitor dummy candidates and surrogate advertisements.
- 20. Review video recordings of activities.
- 21. Closely observe party's/candidate's election advertisements given in dailies, by electronics media/TV channels for which a certificate of RO concerned would be necessary before publishing/exhibiting. Any breach/violation of these instructions should be brought to the notice of Commission at once.
- 21A. The canvassing will come to an end, 48 hours before the close of polling on the day of the poll. The observer may ensure the compliance of Commission's directive in this regard. A compliance report to be furnished by all observers by 7.00 PM. on \_\_\_\_\_ (which is two days prior to the day of the poll) in respect of their area to the Commission.

#### Watch on election expenditure

- 22. Fix dates for reviewing the register maintained by each candidate for accounting of election expenditure and review the register on those dates. This should be done on regular basis. The Commission has fixed the maximum limit of expenditure to be incurred by a candidate contesting election to a ward as Rs.8 Lakhs.
- 23. Review supporting documents.

#### **Pre-Poll Election Management**

- 24. Observers should monitor that proper training is arranged for the polling staff.
- 25. Visit polling stations and monitor that all polling stations are visited by election officials for verification from fitness angle. Verify that the list of polling stations is approved by the Commission. The polling stations should be visited again a day before the poll and ensure that all arrangements and facilities are in place.
- 26. Go through the exercise of identification of critical/sensitive booths and critical clusters done and finalize the list of critical polling stations and critical clusters.
- 27. Discuss the Security Plan with the DCP and review the law and order issue in general. Review the preventive measures taken by the law and order implementation machinery.
- 28. Review of law & order in your ward(s) may be made in consultation with the concerned police authority & ensure that peace & tranquility prevails in areas

- throughout the period of election. A report be sent to Commission if you find any deficiency on the part of Police.
- 29. To ensure that polling staff is adequately trained for poll procedure and particularly the handling & sealing of EVMs by ROs/technical staff of ECIL.
- 30. The polling staff has collected polling kits, ballot papers for tendered votes, relevant copies of electoral rolls, seals of EVMs etc. and there is no shortage.

#### **Poll Day Management**

- 32. Monitor placement of Sector Officers.
- 33. Monitor conduct of mock polls and receipt of mock poll certificate in prescribed format signed by Presiding Officer at the commencement of poll. Review the polling stations with no or only one polling agent.
- 34. Review the pace of poll and percentage of polling at regular intervals.
- 35. Keep track of occurrence of any special events during the poll day.
- 36. Keep track of any delays or temporary suspension of poll.
- 37. Report anything exceptional to the Commission.
- 38. Ensure that proper arrangements for receipt of polling staff and polling material are made. Every receiving team should be well equipped with a checklist of items to be received. Ensure that the non-statutory documents which are open to inspection by candidates/public are not sealed and locked with the EVMs in that strong room.

#### Post Poll

39. Report to the Commission about the conduct of poll and requirement of repoll, if any.

#### Counting

- 40. Review the arrangements for counting made by the RO.
- 41. The observer has to ensure that the results are tabulated correctly in form 17 by the counting staff.
- 42. Ensure that during the counting, round-wise results are announced as and when they are finalized.
- 43. Certify proper completion of counting process and allow RO to declare results if satisfied with the counting process.
- 44. Report to the Commission for recount to be held if recount is required.

#### TOURS AND ABSENCE FROM HEADQUARTERS

45. All Observers should seek prior permission from the Commission every time they want to leave the headquarters on personal work or on official work.

#### **REQUESTS FOR LEAVE**

46. No officer appointed as Observer or kept as such in Reserve List shall proceed on any kind of leave without prior approval of the Commission till the completion of the election.

#### REPORTS BY OBSERVERS

- 47. The Commission expects seven mandatory reports from the Observers. However, in case of any serious deviations the observer should bring it to the notice of Commission through interim report(s).
  - (i) The first report on last date for filing nominations.
  - (ii) The second report on immediately after the withdrawal of candidature.
  - (iii) The third report to be submitted on 2 days prior to polling.
  - (iv) The fourth report immediately after completion of poll.
  - (v) The fifth report immediately after the scrutiny of 11A (Register of Voters) and other documents on the day after the poll.
  - (vi) The sixth report for counting of votes arrangements one day before the vote of counting.
  - (vii) The seventh report immediately after the Counting of Voters.
- 48. The Observers should send these reports to the Commission as per schedule given against each from (i) to (vii).
- 49. Observers shall not, under any circumstances, share the contents of their reports or any information therein with anyone, **repeat anyone**, except the State Election Commission.
- 50. Oral communication can be made with the officers of the Commission, on urgent matters which cannot be kept pending till the written report, can be made. However, the same should be followed up with a written report also.
- 51. The observers should contact their R.O. as soon as the orders of appointments are served on them. The RO shall compile information / particulars as enumerated in the check list (Annexure-I) and furnish the same to the Observer.

#### INTERFACE OF ROs/AROs WITH THE OBSERVERS

52. The Observer should organize a meeting with the RO as soon as he is appointed by the Commission. He should be present in the offices of R.Os under his charge by rotation to watch the process for preparation for polls and receipt of nominations and inform the Commission of any lapse committed by the R.O. (To be reviewed in terms in directions contained in the Hand Book for Returning Officer).

- 53. The Observer should monitor that:
  - a. The electoral rolls of the assembly constituency have been properly bifurcated into wards as per the Delimitation Order of 2022. All the petitions/objections received by the ERO/RO have been properly recorded. Proper scrutiny and inspection has been done and wherever corrections required are made.
  - b. The inspection schedule and detailed instructions issued by the Commission w.r.t. polling stations have been adhered to.
  - c. The posting of requisite officers for RO and ARO has been completed (including for counting)
  - d. The identification and status of all the venues which will be used for dispatching, receiving and counting has been done and reviewed.
  - e. The list of polling stations has been finalized.
  - f. The machinery to monitor and implement model code of conduct is in place.
  - g. The Primary (Draft) list of polling personnel has been prepared.
  - h. The arrangements for receiving information from public and parties, control room arrangements and inter coordination of police and RO control rooms have been made.
  - i. The ERO/RO is aware of all the relevant provisions of Act, Rules and instructions issued by the Commission.
- 54. After reviewing, the Observer shall take up the matter with the Commission, if any deficiency is found in the election preparedness.

#### FILING AND SCRUTINY OF NOMINATION PAPERS

- 55. The Observer shall watch the process of filing and scrutiny of nominations and ensure that the conduct of nomination process has been complied as per rules and instructions.
- 56. The observer is expected to observe the scrutiny process and finalization of the contesting candidates after withdrawal very closely. The role of observer in scrutiny is to observe the events, rather than guide formally. However, in a situation where there is some confusion, the observer shall report to the Commission but under no circumstances shall give instructions to the RO.
- 57. The Observers are expected to be present during the Scrutiny of Nominations. However, before the scrutiny, it is important that the Observers verify from the Returning Officers the availability of Act, Rules and instructions and orders of the Commission, which are specifically relevant for the Returning Officers in discharging their statutory functions for scrutinizing the nominations.
- 58. The following items are important:

- (a) The latest list of "Political Parties and Election Symbols" i.e. Symbol Order published by the Commission.
- (b) Commission's instructions on criminalisation of politics and the latest Form of Affidavits, which will accompany every nomination form.
- (c) The latest copy of the List of Disqualified Candidates (to be procured from ECI and SEC).
- (d) Instructions and copies of latest versions of Forms A & B annexed with Symbol Order which are utilized by the political parties to indicate the names of their official candidates who are eligible for being allotted the symbol reserved for the party.
- (e) A copy of the Electoral Roll for the Ward.
- (f) Extract of DMC Act 1957 (as amended) section 1-31 relevant to election.
- (g) The Delhi Municipal Corporation (Election of Councilors) Rules, 2012.
- 59. It is important for the Observers to go through these instructions carefully in advance before they interact with the Returning Officers. They will report immediately an irregularity committed, if any, by RO to the Commission.

#### ALLOTMENT OF SYMBOLS

- 60. Immediately after the process of withdrawal of nominations is completed, the process of Allotment of Symbols is taken up by the Returning Officers. The Observers will be available for overseeing this important activity. The RO should have access to the latest Symbol Order and act accordingly.
- 61. As soon as the allotment of symbols is completed, a List of Contesting Candidates and Symbols allotted to them is prepared and published in Form 7. Special care should be taken regarding order in which the name of candidates appear in the list and Commission's instructions and rules in this regard should be strictly adhered to (Rules 24 & 25 of DMC rules 2012 refer). This is a very important document and it is of utmost importance that copies of the same reach the Commission at the earliest. The Returning Officers will make arrangements to send the original copy to the Commission.
- 62. The Commission is required to publish in Delhi Gazette a Consolidated List of Contesting Candidates in English and Hindi. The Returning Officer will nevertheless prepare two sets of the copies of the Form 7 in English, Hindi and Urdu and ensure that these are sent to the Commission through a special messenger latest by next day to the last date for withdrawal as Commission will send the same for gazette publication and to Govt. Press for printing of ballot papers.

#### **ELECTORAL ROLLS**

- 63. The Returning Officer shall ensure that:
  - i. The electoral roll supplied at the polling booths shall be certified to be true

- copy of the one that has been provided to the candidates / political parties and the marked copy kept by the Returning Officer as per provisions of the Delhi Municipal Corporation (Election of Councilors) Rules, 2012.
- ii. The electoral roll supplied at polling booths shall be signed on all pages by the ARO concerned.
- iii. A copy of the electoral roll, which will be used on the day of election at polling booths shall be checked by the Observer as to the authenticity of the roll provided at polling booths *vis-á-vis* the rolls given to the candidates, on the day of poll at the polling stations visited by him. The Observers will discuss this subject thoroughly with the RO and ensure that there is no room for any complaint on this score. This aspect should also be explained to the candidates and political parties during discussion.

#### MEETING WITH THE CANDIDATES

- 64. The RO should conduct a meeting in the presence of Observer with all the contesting candidates and party representatives on the last day of withdrawal or on the next day and brief them about
  - i. Important aspects of the model code of conduct,
  - ii. Expenditure reporting formats and frequency of reporting required, time and place of reporting of expenditure,
  - iii. Issuance of permissions for vehicles, processions and public meetings
  - iv. Proposed actions against violations,
  - v. Interaction of observers with the candidates/political parties/electors (with specific details of time, contact numbers and place for meeting the observers),
  - vi. Electoral rolls, and wherever a candidate has apprehension about any unfair practice, procedural lapse, he will bring them to the notice of the Observer with details of polling centers and reasons for such apprehension.

#### VISIT OF AREAS IN THE WARDS AND POLLING STATIONS

65. The observer should visit polling stations (in their areas) to understand the ward.

# REVIEW OF OVERALL PREPAREDNESS OF LAW & ORDER MACHINERY

- 66. The observer should have a detailed discussion at a mutually convenient time about the following.
  - a. Adequacy of police personnel,
  - b. Preventive actions taken (preventive detentions, bonds & arms deposition)

- c. Identification of sensitive clusters and polling stations.
- d. Sector plans for policing on the day of poll,
- e. Response strategy on the day of poll and transportation of EVMs, and
- f. Discussion about sensitivity of inter-state boundaries.
- g. Movement of polling parties.

# OBSERVATION OF IMPLEMENTATION OF MODEL CODE OF CONDUCT

- 67. It has been the most important and crucial task of observers to ensure nonpartisan and effective implementation of model code of conduct.
- 68. The main areas for strict vigil are:
  - a. Use of vehicles for campaigning without required permission;
  - b. Use of muscle power to mobilize or restrain people from voting;
  - c. Flow of liquor and money and gifts to ensure voting in favour of a particular candidate;
  - d. Divisive tactics through inflammatory and condemnable speeches / acts; and
  - e. Dealing with defacement of property as per prevailing law.

# APPROACH OF THE OBSERVER IN IMPLEMENTATION OF MODEL CODE OF CONDUCT

- 69. The approach of Observer should be to get the complaint inquired by RO and tracking how the inquiry is conducted and how the concurrent corrective measure is affected. The Observer should advise the RO about the violations and appropriate action to be taken. However in case of lapses on part of the authorities even after advice of the Observers, the Observers should immediately communicate lapses to the Commission. The Observers will also be required to inspect & report on the matters of violation of the Model Code of Conduct referred to them by the Commission in a time bound manner. Observer should use videography as an effective tool to implement Model Code of Conduct.
- 70. There are several instances where implementation of model code of conduct has been handled for the same issue in different manner in different wards. Observers are eyes and ears of the Commission and not the executives in the field.
- 71. Some instances are given as case studies to sensitize you to this aspect-

#### Situation A

An observer found a vehicle with a party flag and lot of workers with a

microphone campaigning for a candidate without a permit.

- a. He detains the vehicle with the help of his PSO and calls for the police and orders them to take a particular action, issues a specific instruction in writing.
- b. He reports the matter on phone to the concerned DCP and subsequently writes a letter and warrants an ATR from the DCP and RO. In case of non action, the lapse is reported to Commission.
- c. He gives an instruction to the police in writing to immediately arrest the people in the vehicle. The Commission would appreciate the option 'b' in this case. However, to ensure ripple effect, the incident and the action taken should be publicized in the media to create further deterrence through the RO. In any case the observer is not expected to interact and brief the media personally.

#### Situation B

There is a complaint from a particular political party that there is possession of illegal arms in a particular location by another contesting party. The complaining party does not disclose the location and requests for a police party to raid in a location to be specified later.

- a) The observer agrees to the demand and orders the DCP to send a police party.
- b) The observer takes the complaint and location confidentially, asks the DCP to act on it and report back. He also sends a videography team with the police party
- c) The observer takes the police party and goes to the specified location and raids it.

The Commission would recommend the option 'b' in this case as observers have to think and act independently after receiving a complaint and not physically move with one party or other as that is also seen as partisan.

#### Situation C

Every party has a list of star campaigners designated who shall be funded centrally from the party level for their travel and campaigning. One of the star campaigners delivers inflammatory speeches hurting the sentiments of a particular section of society and this is widely covered by media at national and local levels.

a. This episode and the contents of speech is recorded and reported to the Commission and at the same time appropriate action by the Election machinery has been initiated. The Action Taken is proportionate to the gravity of the lapse.

- b. This episode is not reported to Commission and action has been initiated at the local level which is covered by local media.
- c. It was not acted against at all.

The Commission would recommend option 'a' as the lapse is being covered by national media and the damage is no more localized and therefore the non reporting of this event to Commission shall have negative effect on the general scenario of elections at the national level.

#### Situation D

An observer witnesses that a public property has been defaced by posters, which is serious violation of model code of conduct. He had to deal with this.

- a. The observer gets out of the vehicle and tears the posters himself.
- b. He informs the RO and asks the RO to send the enforcement squad responsible for territorial jurisdiction. He documents the violation through videography. After a day or two checks whether that violation has been dealt with and also ensures booking of that expenditure in the accounts.

#### The option 'b' is the desired response.

- 72. The Commission encourages effective observation rather than self implementation of the Model Code of Conduct.
- 73. The Commission envisages appropriate and timely action against lapses and at the same time proportionate flow of this information of action taken to the appropriate levels to have a deterrence effect.
- 74. Every move of campaigning has an implication of election expenditure. The observers are expected to correlate all the permissions taken and the expenditure statements submitted. In case of some expenditure not being reported, the standard rates prevailing in the district should be adopted.

# WATCH ON EXPENDITURE INCURRED ON ELECTION CAMPAIGN BY THE CANDIDATES/POLITICAL PARTIES

- 75. Use of money power, needless to reiterate, vitiates the election process. The Observers are, therefore, expected to be the watchdogs and keep a strict vigil on surreptitious and discursive ways of spending money to influence voters. The observers should know the ceiling of election expenditure for his ward which has been fixed currently as **Rs. 8.00.000/-(Rupees Eight lakhs)** in each case under Election Law.
- 76. Past experiences indicate that use of money power starts right from the distribution of tickets by the political parties. Subsequently, it takes various forms, which are enlisted herein below. However, it must be kept in mind that the enlisted ways of spending money is only indicative. There can be many other ways of spending money which should engage the attention of the Observers.

- Booth-wise agents are appointed to purchase floating votes;
- Large donations to clubs and organizations to influence its members;
- Largesse to petty party workers to dole out the same to electors;
- Rented crowds for party meetings;
- Rallies and campaigns with purchasable crowd;
- Presence of candidates at social occasions like mass weddings, feasts, pujas, jagrans, inaugurals, etc. where gifts are given on behalf of candidates;
- Acceptance of felicitations by the contesting candidates at any educational or charitable organizations;
- Distribution of free liquor/liquor passes to the electors;
- Use of dummy candidates at election to utilize his quota of electioneering vehicles, etc.
- Surrogate advertisements in print and electronic media whereby candidature is canvassed by unconnected persons/organizations so as to avoid the expenditure on the same being accounted for in the expenditure of the contesting candidates;
- Bringing cinema celebrities and sportspersons to campaign;
- Providing voters with caps, vests, umbrellas, bi-cycles, etc.
- 77. It shall be the duty of the observers to ensure that all the instructions of the Commission and provisions of Act & Rules are followed meticulously and there are no aberrations in their application. It is, therefore, imperative that the observers should familiarize themselves with the extant instructions and the relevant law.

#### PREPARATION OF POLLING PARTIES AND TRAINING

- 78. Observer should monitor the training process and take care that:
  - (i) All the staff appointed for poll duty is trained.
  - (ii) The trainers are well versed with the election process.
  - (iii) Training covers all aspects of poll management, including EVM and Non EVM aspects, forms and certificates to be filled by the staff.

#### ELECTRONIC VOTING MACHINE

79. The Observers will check on the stock of EVMs available and whether these have been serviced by the engineers of the manufacturing firms. The training of Presiding Officers and polling personnel, especially the second polling officer who controls the "Ballot" button on the use of EVMs is critical.

#### PREPARATIONS FOR DATE OF POLL

- 80. Effective checks to curb electoral malpractice or vitiation of the poll process by way of booth capturing, rigging, creating a scare of fear and panic among electorate and effectively preventing them from casting their votes are major concerns.
- 81. The Observer should carefully plan out, in confidence, the areas which he/she would focus on, during the actual period of poll. This will be kept confidential and is not to be shared with anyone including ROs.

#### VISIT TO DISPATCH CENTRES

82. The Observers will visit the dispersal centres for dispatching the polling parties to different locations and make a brief report on the manner in which the operations are being conducted.

# MICRO OBSERVERS (if appointed)

- 83. The Commission may intend to appoint Micro Observers to assist the Observers. The Micro Observers are expected to observe the polling process on the day of poll. They are assigned duty by the Election Observer. They shall report about the poll day in the given format, Report of Micro observers.
- 84. Micro Observers are to be trained by the observers two days before the poll with the help of RO. Therefore an arrangement is required wherein Micro Observers are stationed at the offices of the RO on the day of polls and they are moved to specific polling stations as per requirement of the Observer.
- 85. All the critical polling stations need not be covered by Micro Observers. They should be used effectively and not on an extensive basis unless required.

#### POLL DAY ACTIVITES

- 86. One of the most important responsibilities of the Observers is to oversee the actual poll. On the date of poll, Observers should tour the maximum number of booths as is physically possible during the hours of polling. The presence of the Observers in the field on the date of poll and their visits to polling stations should be an effective deterrent against electoral malpractice and vitiation of the poll process. The Observers will ensure prompt and effective action on this score by interacting with RO regularly.
- 87. Commission has mandated conduct of mock poll before the actual poll begins to demonstrate proper functioning of the EVM to the polling agents. To this effect, the Presiding Officer has to sign a certificate in the format prescribed by the Commission. Observers should monitor that the mock-polls have been conducted and the POs have issued the certificate to that effect
- 88. They should look for any unusual activity or lack of activity around a polling station to sense whether any electoral malpractice has vitiated or is likely to vitiate free and fair polls. Absence of women in the queues may be an indicator of something unusual. The Observers should in advance study and acquaint themselves with the pattern of electoral malpractices in the past elections in different areas. On this basis, they can look for tell tale signs, of any irregularities. They should constantly remain in touch with the RO, ARO, Sector Officers and other officers on duty to get feedback as well as to convey anything specific for corrective action to be taken by the concerned authorities on the basis of what the Observers have actually seen in the field.
- 89. They should also go inside Polling Stations and check for the progress of polling, the compliance of prescribed procedures by the polling officials in conducting the poll, the presence of polling agents, the updating of entries in the Presiding Officer's diary and such other matters that need verification.

Register of Voters (Form 11A) must be checked with display of total votes polled on EVM and observer must sign the visit sheet along with his observation and record the time of his visit.

- 90. The Observers after close of poll will also take stock of the collection of the EVMs and the transport of polling parties and polling materials under appropriate security arrangements. The convoys once started should only stop at the destination, that is, the strong room where these materials are to be stored.
- 91. An important point to be noted is that Form 11C has been completed and correctly filled in by the Presiding Officer and these are deposited along with the Presiding Officer's diary at the collection centers and strong rooms as counting of votes can not be done WITHOUT THIS FORM.

#### RECEPTION OF POLLIING PARTIES

92. There is need to focus on polling stations wherein (i) polling was disrupted temporarily due to EVM failure or any other reason, (ii) serious complaints were received and (iii) confirmation regarding mock poll certificate not received. The Returning Officer has to prepare a report of such polling stations with their names and numbers and send it the observer. The polled EVMs and other documents pertaining to these polling stations are to be received at **respective counter**. The presiding officers diaries have to be checked thoroughly for these polling stations.

#### SCRUTINY OF REGISTER OF VOTERS AND OTHER DOCUMENTS

93. In order to deter electoral malpractices, the scrutiny of various documents like Presiding Officers" diaries, Register of Votes (11A), micro observers" reports, Visitor Sheets, report of Sector Officers etc shall be taken up after completion of poll.

#### REPOLL AND ADJOURNED POLL CASES

- 94. Report of the Observer is the most important input for the Commission for taking a decision on ordering repolls. The Observers should therefore be vigilant and alert about any incident or activity which might or might have vitiated the poll process so that they can send a specific report to the Commission on this matter. Sometimes, information received from other sources are referred back to the Observers on telephone by the officers of the Commission and the Observers are expected to make such enquiries and verification as are possible within the constraints of the time available. After this and after taking into consideration other inputs made available to the Commission, repoll is ordered in such of the polling stations as is considered necessary and appropriate by the Commission.
- 95. It is of utmost importance that the repoll itself is not vitiated in any manner. The Observers will give specific and comprehensive report on the actual conduct of repoll. The repoll, if any, is normally held on the second day following the date of poll unless specified otherwise.

#### **END OF POLL REPORT**

96. Observers will send a report in the form prescribed in **observer report** at the end of poll showing the role of polling agents and the number and nature of complaints received in regard to each polling station. In addition to this, the Observer has to send a comprehensive report highlighting all important factors, in case any repoll is recommended by him for a particular polling station or a group of polling stations.

#### **COUNTING OF VOTES**

- 97. The Observers will also inspect each counting centre.
- 98. The Returning Officer may make a provision for the Observer in each counting centre.
- 99. During the process of counting of votes, if the Observers find any irregularity of circumstance under which counting of votes can not continue be stopped immediately and inform the Commission on phone.
- 100. The Commission attaches great importance to the fact that the actual counting is done in such a manner that it is not only smooth and efficient but more importantly transparent and correct. Reasonable opportunity is to be afforded to let the counting agents of the candidates get a clear view of the counting process as it goes on each counting table. There should be no room for any doubt.
- 101. For ensuring accuracy of the result of counting, a round wise statement shall be prepared by the Returning Officer. Both the Returning Officer and Observer shall personally verify that the number of votes posted against the name of each candidate in respect of every counting table tally with the figures as shown in part II of Form 11'C' (result of counting) pertaining to that table. They shall append their initial below the total of each counting table. A copy of the detailed table-wise, polling station-wise, round-wise break up of the votes will be kept by the Observer in his folder. Record of NOTA may also be taken from part II of Form 11C & kept by the Observer.
- 102. The tallying process at the end of each round of counting should be completed in a systematic manner and the round-wise progress announced within the halls by the concerned ARO-in-charge.
- 103. The Observers will also ensure that as soon as the final results and the winning candidate are announced and all the relevant papers are signed by the RO, the final detailed result is transmitted to Commission
- 104. The Observers should ensure after the declaration of result, the RO sends to the Commission the duly filled and corrected copies of:-
  - (i) Final Result Sheet in Form 17,
  - (ii) Return of Election in Form 18.
  - (iii) Copy of acknowledgement sheets received from elected candidate for having received the Certificate of Election in Form 19.

105. The list of contesting candidates in Form 7 should reflect his name exactly and correctly with same spellings as given in the Nomination Form and in electoral roll. Eventually the name of the candidate who is returned from the ward is given in the declaration of the result in Form 17 & 18. It is absolutely imperative that this Form 18, as also the return of the election in Form 17 and the certificate of the election in Form 19 contain exactly the same name as given in the list of contesting candidates in Form 7. Consistency of the names in the Forms 7, Ballot Paper and Forms 17, 18 & 19 has to be maintained without fail. The Observers will impress upon the Returning Officers about this aspect and ensure that full compliance is made. As the notification of the elected Councillors has to be issued immediately after completion of counting of voters, the above forms etc. shall be sent by all Returning Officers to Commission immediately.

# **CHECK LIST**

# INFORMATION / PARTICULARS TO BE PREPARED BY RO / ERO TO BE PROVIDED TO THE OBSERVER

# a. Name of the Corporation -

# **Municipal Corporation of Delhi**

b.	Name and number of th						
c.	ERO-cum-Returning O i. Name	ERO-cum-Returning Officer i. Name					
	ii. Designation						
	iii. Office Address						
	iv. Residential Address						
	v. Telephone	Office		Reside	nce	Mobile	
d.	ARO/AERO i. Name						
	ii. Designation						
	iii. Office Address						
	iv. Residential Address						
	v. Telephone	Office		Resid	lence	M	obile
e.	Electorate details						

# Number of Electors

Male	Female	Total electors	EPIC holders	Photo Voters

# f. Electoral roll details

i. Date of publication of revised electoral roll (revised w.r.t 01.01.2025)

	Date	Month	1	Year		
Polling Stations			Male	e Electors	Female Electors	Total
	Original					
	Addition	1S				
	Deletion	ıs				
	Change					
	Final Nu	ımber				
	Original					
	Addition	1S				
	Deletion	ıs				
	Change					
	Final	•				
	Number	,				

iii. Date of printing of supplementary electoral roll (on a/c of continuous updation)

Date	Month	Year

# g. Polling Stations

- i. No of polling stations
- ii. Whether the list has been approved by the Commission

Yes	NO

iii. Whether all the polling stations have been visited by the RO and ARO

Yes	NO

# iv. Polling Station Details

Total No	Single	Two PS	Three	Four PS	Five PS	Six PS	More
of Polling	Polling	location	PS	location	location	location	than Six
Stations	Station		location				PS
	Locations						location

# v. Electors details of Polling Stations in the ward

Total No of Polling stations	No of electors attached to the Polling Station					
	Less than 300	300 – 800	801 – 1000	1001 - 1200	1201 – 1500	More than 1500

- h. i. Identification of critical clusters and polling stations
- ii. Critical polling stations identified or not (please provide the list with reasons)

#### i EVMs

Name of	No. of	No. of	No of	Total	Available
Ward	EVMs	EVMs	EVMs	number	number
	required for	in reserve	marked for	required	
	polling		training		
	booths				

#### Location:

 $\mathbf{j}$ . Identification of centres for dispatch, receiving and counting and any special arrangements

Name of	Activity	Facilitie	es	Space		Lightin	g	Water	/ &	Layout	Plan
Location								toilets			
		Adeq	Inad	Adeq	Inad	Adeq	Inad	Adeq	Inad	Done	Not
											done

# k. Availability of staff

Polling Personnel

Total No of	No of State	No of State	No of Central	No of Central
polling	Govt Officials	Govt. PSUs	Govt Officials	PSUs Officials
personnel	available	Officials	Available	Available
required for the		Available		
Ward				

Police personnel

i. The total number of police personnel by designation

DCP/Addl.	ACP	Inspector	SIs	Head
DCP				Constables

- ii. Operation of police control (police and RO) and the contact numbers
- L. Preventive actions taken
- i. Arms deposited
- ii. Security bonds
- iii. Preventive detentions
- iv. Externment
- v. Prohibition cases if applicable
- vi. List of persons provided with security cover
- vii. Copy of law & order report sent to the commission should be endorsed to Observer daily.
- m. Arrangements for implementation of model code of conduct
  - i. Arrangements for prevention and removal of defacement of property
  - ii Instructions to all the officers, candidates, political parties\ highlighting actions envisaged for the lapses.

n. Arrangements for expenditure observation at the ward lev	rrangements for expenditure observation at the	e ward	leve
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o. Arrangements for procurement of election material and printing of forms etc.

No of	No of green	No of paper	Whether	Whether	Whether
indelible	paper seal	strips seals	secret seals	sufficient	Statutory/
ink phials	obtained	obtained	of the	No of	Non-
obtained			commission	handbook	Statutory
			received	for the	forms etc.
				Presiding	available
				Officers etc.	
				available	

i. Date for formation of polling parties

Date	Month	Year

ii. Date for allocation of polling stations to polling parties

ĺ	Date	Month	Year
ĺ			

- **p.** Training of Polling Personnel
- i. Whether training schedule for the polling personnel prepared?

Yes	NO

ii. Whether schedule for EVM training for the polling personnel prepared?

Yes	NO

iii. Whether schedule for training of the sector Magistrate /officers prepared?

Yes	NO

- **Q.** Dispatch arrangements
- i. Whether from HQ or any other location, ii.

Name of the location,

iii. Any need for early dispatch to specific polling stations, iv.

If yes, reasons.

**r** . Receiving arrangements i.

Location,

ii. No of tables for receiving, iii.

Plan for special counters.

- s. Strong room location and security arrangement
- **t.** Counting arrangements
- i. Appointment of additional AROs, if any,
- ii. Location of counting whether approval from the SEC.

# iii. Arrangement

# Counting arrangements

- i. Appointment of additional AROs, if any,ii. Location of counting whether approval from the SEC.
- iii. Arrangement

# **GENERAL OBSERVERS REPORTS**

# The First Report (To be Submitted on last date for filing of nominations)

#### OBSERVER REPORT – 1

Observer Name:	
AC. No. & Name:	
Ward No. & Name:	
State:	

Sl. No.	Subject	Observer's Report
1.	Whether all polling stations of a ward have been set up in the same ward and none of these are located across the ward and also across the Assembly constituency	
2.	Whether all polling stations have been located and set up as per norms laid down in the HAND BOOK FOR RETURNING OFFICERS OF ELECTION COMMISSION OF INDIA.	
3	Whether all polling stations have been set up in the building on ground floor and none of these is located on 1st floor	
4	Defacement of Property Act, 2007 is in force in NCT of Delhi. Whether any violation has been noticed. If yes, what remedial action has been taken. Whether MCD has been informed and violation noticed removed/remedied	
5	In case action on item 4 above is pending the reasons therefor. Details of violation is also to be mentioned	
6	Did you notice or find discrepancies in the electoral rolls of Assembly constituencies being segregated by ROs into relevant wards as per Delimitation Order dated 17.10.2022. If not details thereof and what remedial action has been taken by you and the R.O. concerned.	

# The 2nd Report (immediately after the withdrawal of candidature)

# OBSERVER REPORT – 2

Observer Name:	
AC No. & Name:	
Ward No. & Name:	
State:	

Sl. No.	Subject	Observer's Report	
	Scrutiny of Nominations		
1.	Whether Scrutiny had been done by the R.O. himself, if no, whether ARO has been authorized by the R.O. in writing. Provide details		
2.	Whether the Commission's instruction regarding number of persons allowed to be present during nomination process was observed/complied (this may be confirmed by viewing the video coverage of nomination process).		
3.	Whether Scrutiny of nomination papers was done properly in accordance with Sections 33, 34 and 36 of the R.P. Act 1951 read with rule 22 of Delhi Municipal Corporation (Election of Councilors) Rules, 2012)		
4.	Names of Candidates whose nominations were rejected with brief but clear reasons. (Attach copy of summary orders passed by the R.O. in each case)		
5	Local address with telephone/mobile no. of the Observer, after arrival in the Constituency/Ward.		
6	Whether Observer's name, Contact No. and the meeting hours with venue were advertised? (Attach a copy of Advertisement)		
7.	Whether a complete data base of the poll personnel – State and Central Government employees – is available for deployment?		
8.	Whether the sector officers, flying squads, check posts, video viewing teams, complaint monitoring system, control room etc. in force?		
9.	Whether election related officers who are in their home district or those who have completed 3 years of service in the Constituency had been identified?		
10.	Whether training centers, counting centers, strong rooms finalized?		

11.	Whether certain orders like suspension of arms license, order pertaining to defacement, use of loud speakers, declaring poll day as local holiday, appointment of sectoral magistrates, vesting powers under CrPC for executive magistrates,	
	requisition orders for polling stations, counting centers, requisition order for vehicles, etc. have been issued	
12.	Whether the required election materials had been procured?	
13.	Whether the postal ballot requirement has been worked out? – List of persons under preventive detention, drivers cleaners of requisitioned vehicles, police personnel on election duty, service electors list updated	
14.	Whether all arrangements for the poll personnel training done?	
15.	Whether the route maps for every polling station, sector maps, route chart, and transport plans for Observers, poll personnel, Micro observers etc. made?	
16.	Whether the vehicle requirement for transport plan assessed?	
	Security Measures/N	MCC Related
17.	Whether security force deployment plans have been finalized for the districts and all assembly constituencies/ Wards?	
18.	Whether detailed planning for CPF patrolling and route marches in sensitive areas(with dates and routes) and other Confidence Building Measures have been done?	
19.	Whether security arrangement has been prepared for polling personnel moving to remote/sensitive polling station	
20.	Whether Vulnerability mapping has been done effectively	
21.	Whether important aspects of Model Code of Conduct were briefed to the political parties/Candidates. (Describe the main issues).	
22.	What was the time, date & venue of the meeting with the political parties and contesting candidates? The names of the candidates or their representatives along with their party affiliation who attended.	
23.	Whether political parties were advised to properly train their polling and counting agents (Describe the main aspects).	
24.	Whether adequate publicity on MCC is done	
25.	Whether Control room, media center and complaint monitoring mechanism has been set up properly	
26.	Whether Flying squads, check posts and checknakkas have been setup?	

27.	What arrangements made to review the live feed from CCTVs/Webcasting at Nakas etc. and SOP for action on any illegal activity noticed in live feed.	
28.	Whether Videography teams have been appointed and are available at officer's disposal	
29.	Whether Single window for granting permissions / passes at RO/DEO level	
30.	Whether Mechanism to control defacement of property has been setup	
31.	Whether Mechanism to collect and compile information about search, seizures of cash, liquor, and filing of cases for MCC violations and monitoring the same	
32.	Remarks if any.	

# The 3rd Report (To be Submitted on P-2 days)

#### **OBSERVER REPORT – 3**

Observer Name:	
AC. No. & Name:	
Ward No. & Name:	
State:	

Sl. No.	Subject	Observer's Report
	Electoral Roll/EVM	
1.	Whether candidates were allowed to take help from the engineers/master trainers in order to eliminate doubt about the malfunctioning of EVM.	
2.	What is the arrangement to escort the polled EVM back?	
3.	What is transportation and receipt arrangement for polled EVM?	
4.	What is strong room guarding plan? Is the general atmosphere conducive for holding of free and fair poll? If no, state detailed reasons.	
	Polling Personnel	
5.	Whether arrangement has been made for creating a data base for deployment of polling/police personnel?	
6.	Similarly, for micro observers what are the training and deployment arrangements?	
7.	Whether vulnerability mapping have been done and critical polling stations and clusters have been identified?	
8.	Whether adequate preventive steps have been taken for maintenance of Law and Order?	
9.	What is the security arrangement for polling stations and poll personnel (briefly the force deployment parameter)?	
10.	How many polling stations with static outside force, how many with video coverage and how many through micro observers?	
	Polling Stations – Poll Day P	reparations
11.	Poll Day Arrangements – Control room, Voter assistance booths, regular reporting to SEC about incidents and violence, for monitoring Law and Order, receipt arrangements, strong rooms.	
12.	Whether arrangements for regular media briefings have been made?	
13.	Whether all vacancies of EROs/AEROs are filled up.	
14.	Whether count of duplicates names in the electoral roll has been identified and deleted	

15.	Whether the list of polling stations has been prepared, published and provided to political parties, RO, ARO, Observers, Police authorities etc. And whether the copies of the same is provided to the contesting candidates.	
16	Whether SEC approval has been obtained on the list of Polling (including the auxiliary) stations. Are there any changes in the already approved list?	
17	Whether basic minimum facilities like electricity, drinking water, shade, toilet etc. and ramps the physically challenged voters and a standard voting compartment has been arranged at all polling stations. Details.	
18	Whether the RO / ARO conducted inspections of all polling stations and a report prepared in the format A (in page 9 of the DEO Checklist).	
19	Whether any model polling stations planned? If yes, give details.	
20	Whether "Pink Booth" planned? If Yes, give details.	
21	Whether proper arrangements have been made to facilitate the differently abled electors at polling stations?	
22	Whether Live web casting / CCTV arrangements made to monitor election process at distant polling stations?	
23	Whether references / photographs / posters of Ministers / MLAs depicting the achievements of the Government in power removed in polling stations	
	Vulnerability Mapping	
24	Whether comprehensive District Election Management Plan has been prepared as per the Commission's instructions. Comment on quality.	
25	Details of measures taken for confidence building in Vulnerability /hamlets.	
26	Are there any vulnerable polling stations? Any PS where violence, booth capturing, intimidation, political rivalry etc. incidents reported in past elections?	
27	Whether list of vulnerable pockets/hamlets have been identified by the DM/DCP and RO.	
	<ul> <li>(i) PSs of high % of Non-EPIC voters.</li> <li>(ii) PSs of high % of missing voters without family links.</li> </ul>	
	(iii) PSs having vulnerable pockets -SO's, Police's and] candidate's "worry list".	
	(iv) PSs where polling was more than 75% and where more than 75% of votes have been polled in favour of one candidate in last election.	
	(v) Re-poll reported due to malpractices, and where electoral violence has taken place during last election.	
	(vi) Anti-social elements and their areas of influence.  Security Measures	
	Security Measures	

28	Whether sector officer has prepared Zonal Magistrate Plan with the sketch map for Polling Stations, List of telephone No. of Polling Stations and election related officers, police stations, list of responsible persons, list of Anti-Social elements etc.	
29.	What is the date of arrival of the CPF.	
30.	Whether daily action plan of the CPF was prepared in consultation with DEO/RO. Comment on effective CPF usage so far and shortcoming if any.	
	Paid News Cases	
31.	Whether strict monitoring of all 'Paid News' cases was undertaken and cases referred to DEO/RO/ Media Certification & Monitoring Committee (MCMC).	
32.	Any Other Comment:	

# The 4th Report (Immediately after completion of Poll)

# OBSERVER REPORT – 4

Observer Name:	
AC. No. & Name:	
Ward No. & Name:	
State:	

Sl. No.	Subject	Observer's Report
1)	Total number of Polling Station.	
2)	Whether mock poll done and certificate issued in all Polling Stations. If no, indicate the specific number of Polling Station.	
3)	Number of Polling Stations where there was only one election agent / polling agent was present (indicate the specific Polling Stations).	
4)	No. of polling stations with video cameras	
5)	No of polling stations with micro observers	
6)	Number of EVMs replaced after the start of poll (indicate the specific polling Stations.) and describe the defect in the EVM – EVM No. and make to be clearly mentioned.	
7)	No. and name of polling stations where complaints of violation of polls were received during the course of poll. Describe the nature of complaints and action taken.	
8)	Number of Polling Stations where poll was interrupted for more than two hours or start of poll delayed by two hours or more in starting (indicate the specific Polling stations)	
9)	Number of Polling Stations, where the interrupted poll could not continue (indicate the specific polling stations)	
10)	No. of polling station where there is, in the opinion of observer, a need for re-poll (based on point no. 7, 8 & 9 above).	
11)	Remarks if any.	

# The 5th Report (immediately after the Scrutiny of 11 A (Register of Voters) and other documents on the day after the poll)

# **OBSERVER REPORT – 5**

Observer Name:	
AC. No. & Name:	
Ward No. & Name:	
State:	

Sl. No.	Subject	Observer's Report
1	Whether proper intimation was given in advance, in writing (under proper acknowledgment).	
2	Whether Scrutiny of Form 11A (Register of Voters) and other documents such as Form 11 C, Presiding Officer's diary, Micro observer's reports, Sector Officer's visit Sheets (in the presence of candidates / election agents or their authorized representatives) done. Who were present? For how many polling stations?	
3	Whether proper log-books has been maintained for recording the time and purpose of opening and closing storage room where election records are kept.	
4	Whether the room was opened in the presence of observer and candidates/their election agents/ representatives	
5	Whether after the scrutiny of Form 11A, 11C, marked copies of electoral rolls etc., have been resealed by the Retuning Officer.	
6	Whether the election agents/ representatives present have put their seal or signature thereon – who/which of the candidates?	
7	Whether after scrutiny of Form 11 A, 11C and other documents and materials the R.O. and Observer makes any recommendations to the Commission for re-poll. If yes describe the reasons for each recommended polling station separately.	
8	Remarks if any.	

# **Observer Report-6**

# Counting Arrangements Report (one day before the date of counting)

SI no.	Necessary Actions for Preparedness for Counting of votes	Y/N	Remarks
1.	Whether proper management for reception of Postal Ballots has been arranged?		
2.	Whether counting staff has gone under proper training?		
3.	Whether necessary entry passes have been issued to media persons concerned and counting agents?		
4.	Whether proper security arrangements have been made at the strong room as per Commission's instructions?		
5.	Whether proper security arrangement have been made at the Counting centers as per Commission's Instructions?		
6.	Whether CCTVs/ Videography arrangements have been made as per extant instructions of the Commission?		
7.	Whether proper arrangements have been planned for depositing of Electronic Gadgets at the Counting centers?		
8.	Whether Political parties has been advised to properly train their counting agents?		
9.	Whether proper arrangements have been made for deployment of micro-observers at each table in counting centers?		
10.	Whether all arrangements for the Counting Centers have been made properly as per Commission's Instruction?		

Name of the Observer:	
AC. No. & Name:	
Ward No. & Name:	
Signature:	

# The 7th Report (immediately after the Counting of Votes)

# OBSERVER REPORT – 7

Observer Name :	
AC No. & Name:	
Ward No. & Name:	
State:	

Sl. No.	Subject	Observer's Report
1	Whether arrangements for counting has been done as per the instructions in RO handbook?	
2	Whether sufficient counting staff deployed?	
3	Whether political parties were advised to properly train their polling and counting agents.	
4	Whether pairing of counting supervisor and counting assistant was done as per the instruction of the Commission?	
5	How many tables were arranged?	
6	How many rounds were planned?	
7	How many Micro-Observer were deployed for each table?	
8	How many postal ballot papers were counted?	
9	Whether after each round or counting, random checking of 2(two) EVMs was done by the observer?	
10	Whether the counting agents of the candidates were present at the time of counting?	
11	Whether the signature of the counting agents taken in part –II of form 11 C?	
12	Whether the total votes shown in part-II of form 11 C tally with the votes counted in EVM?	
13	Whether the seating arrangements of the counting agents were done as per the Commission's instruction?	
14	Whether continuous Videography of counting was done?	
15	Whether the EVM no. was tallied with the EVM list supplied to the polling stations?	
16	Whether Green paper seal number for each counted EVM checked and verified?	
17	Whether the round wise result was immediately put on the blackboard in counting hall at the close of each round and before the beginning of next round?	
18	Whether there was any demand for re-totaling with what result? Describe.	

19	Whether any significant incident occurred during counting of votes? If yes, give details	
20	Whether candidates/ counting agents were present at the time of declaration of result?	
21	Time when counting started and ended. When was the result announced? If there was any time lag, please describe the reasons.	
22	Is the observer satisfied about the counting & declarations of results? (Observer should enclose round wise tabulation sheets with post copy)	
23	Remarks if any.	

#### DOs AND DON'TS FOR OBSERVERS

#### DOs

- 1. Attend the briefing and debriefing sessions fixed by the Commission.
- 2. Notify your correct office and residential addresses and telephone / fax/mobile/e- mail numbers. Also please notify changes, if any, from time to time, to the Commission.
- 3. Note carefully the numbers of visits, duration of visits and the period of visits given by the Commission and strictly act according to this.
- 4. Identify areas / polling stations which might require closer attention.
- 5. Monitor that adequate stock of all election materials are actually available in adequate quantities.
- 6. Make an independent assessment of the Law and Order situation in general.
- 7. Make a random check of as many polling stations as possible and verify them.
- 8. Monitor instances of violation of Model Code of conduct.
- 9. Familiarize yourself with the use of Electronic Voting Machines (EVMs), and attend some training rehearsals.
- 10. Please send spot report(s) from time to time as considered necessary.
- 11. Bring any development that merits immediate remedial action or attention of the Commission, to Returning Officer's / District Election Officer's / Commission's notice without any loss of time. Such information should not be deferred till the regular reports are submitted.
- 12. Send your report in a sealed envelope addressed to the Commissioner and make it as observer report with name, ward details and report number.
- 13. Attend meetings of the political parties called by the Returning Officers.
- 14. Make independent assessment of the expenditure incurred by a candidate.
- 15. Speak to the local people and check posters, pamphlets etc. to arrive at an independent assessment.
- 16. Inspect the register of Election Expenditure prescribed by the Commission.
- 17. Obtain prior permission of the Commission before leaving Delhi.
- 18. Maintain proper conduct in the Ward as Observers are keenly observed.

#### **DON'Ts**

- 1. Do not ask for any exemption from the briefing session.
- 2. Do not talk to the Press.
- 3. Do not call meetings of the political parties on your own.
- 4. Do not leave Delhi once you have been allotted specific Ward without the prior written permission of the Commission.
- 5. Do not defer submitting reports of any development which requires immediate remedial action till submission of your regular report(s), but bring it to the Commission's notice by fastest means.